

September 23, 2019

The Honorable Mayor Casey Lund 102 S. Holden Warrensburg, MO 64093

Dear Mayor Lund:

We have recently completed a Certified Local Government Evaluation of the City of Warrensburg and are pleased to report that the historic preservation program of the city continues to meet all of the minimum requirements to maintain Certified Local Government (CLG) status in the State of Missouri. A copy of the Certified Local Government Evaluation Report is enclosed along with the evaluation questions discussed in the meeting held on August 28, 2019.

The City of Warrensburg was officially certified by the National Park Service on July 9, 2008. According to the *Guidelines for Participation in Missouri's Certified Local Government Program* (Section V.A.6), we are required to conduct an in-depth evaluation of each CLG every four years. The purpose of the evaluation is to assess the CLG's compliance with the provisions of the Certification Agreement between the City of Warrensburg and Missouri's State Historic Preservation Office and to review the overall effectiveness of the local historic preservation program.

The City of Warrensburg is to be commended for its efforts to promote the recognition and preservation of the local historic resources that contribute to the community's unique character. We encourage continued support for the work of the Historic Preservation Commission. We are proud to count the City of Warrensburg among Missouri's official partners in the nation's historic preservation program.

Sincerely,

STATE HISTORIC PRESERVATION OFFICE

Kelsey Matson

Certified Local Government Coordinator

c: Kristin Dyer, City Planner and HPC liaison

Enclosures: Evalua

Evaluation Report

CLG Evaluation Procedures and Questionnaire

Certification Agreement

Guidelines for Participation in Missouri's Certified Local Government Program





MISSOURI DEPARTMENT OF NATURAL RESOURCES MISSOURI STATE PARKS/ STATE HISTORIC PRESERVATION OFFICE

CERTIFIED LOCAL GOVERNMENT EVALUATION REPORT

FOR OFFICE USE ONLY	
DATE OF THIS EVALUATION 8/28/2019	
IN COMPLIANCE? N Y	

CERTIFIED LOCAL GOVERNMENT BACKGROUND AND CONTACT INFORMATION							
City of Wa							
			2/26/2014	ATE OF LAST EVALUTATION 2/26/2014			
NAME OF THE P Warrensbu	iistoric preservation commission urg Historic Preservation Co	ommission		OFFICAL CLG CONTAC Kristin Dyer, Ci		er	
address 102 S Holde	n Street		CITY Warre	ensburg		STATE MO	ZIP CODE 64093
TELEPHONE NU 660-747-9	MBERWITHAREA CODE 135	FAX NUMBER WITH AR	REA CODE			EMAIL Kristin.dy	yer@warrensburg-mo.com
	s marked with an * are required as part of the certification agn						
A. ORGANI					COMME		
N Y 1. □ ⊠	Have you developed a flow chart or guide to assist property owners in understanding local preservation processes and						
2. N Y	landmarks or historic distr demolition permits?	Have forms been developed for designating properties as local landmarks or historic districts, applications for COAs, and/or				n/157/His	Nww.warrensburg- toric-Preservation-
N Y 3. □ ⊠	preservation commission? meets the Secretary of the	Is a member of the local government staff assigned to assist the preservation commission? If so, identify and indicate if the staff meets the Secretary of the Interior's 36 CFR Part 61 qualifications standards for historic preservation professionals.					/ Planner. Meets 36 CFR for Architectural History.
8 N Y Y X X X X X X X X X X X X X X X X X		Does the Certified Local Government (CLG) have on staff or on retainer a 36 CFR Part 61 professional preservation consultant? If so, identify.			Staff, c	onsultant	rs
N Y 5. □ ⊠	Has a comprehensive city/county-wide historic preservation plan been developed?			Compre Online a mo.com	ehensive . at <u>https://</u>	mponent to 2007 Plan & 2017 update. <u>/www.warrensburg-</u> ns-Studies. 2017-18 HPC Plan.	
N Y 6. ⊠ □	and are revisions submitte	Is the local historic preservation ordinance reviewed periodically and are revisions submitted to the State Historic Preservation Office (SHPO) to ensure continued compliance with the CLG requirements?			No maj	or revisio	ns
N Y 7. □ 🗵		Does the historic preservation ordinance address all cultural resources (historic, architectural and archaeological)?					
N Y 8. □ 🗵		*Have rules of procedure or by-law's been adopted by the local preservation commission and submitted to the SHPO?			Ordinar	псе	
N Y 9. □ 🖾	Has a conflict of interest statement been prepared in conformance with standard local government procedures?						
SUMMARY							

The local preservation program processes and procedures are outlined in the preservation ordinance and flow charts of designation and COA processes have been submitted to the SHPO. Forms have been developed for local landmark and district designation, as well as for COA applications. They are available online at https://www.warrensburg-mo.com/157/Historic-Preservation-Commission.

Kristin Dyer, City Planner currently serves as the Staff Liaison to the HPC. Ms. Dyer meets 36 CFR 61 Professional Qualification Standards for Architectural History. In cases where the city requires additional expertise, those services have been contracted. The city is committed to seeking the advice of 36 CFR Part 61 qualified preservation professionals as necessary. The 2007 Warrensburg Comprehensive City Plan and 2017 update include a historic preservation component.

The City has implemented relatively minimal changes to its ordinance since it was originally enacted. These changes were not submitted to the SHPO but, upon review, are not at variance with CLG requirements. The current ordinance addresses all cultural resources in the city. HPC procedures and a conflict of interest policy are outlined in the ordinance.

RECOMMENDATIONS

- Continue to work toward the goals outlined in the City's comprehensive plan and the HPC Strategic Action Plan. Update these documents as needed.
- Any future changes to Warrensburg's historic preservation ordinance should be submitted to the SHPO for review.
- Commissioners and staff should review local conflict of interest guidelines and the Missouri Sunshine Law, as well as the following guides on preservation law.
 - Procedural Due Process in Plain English: A Guide for Preservation Commissions, National Trust for Historic Preservation [https://forum.savingplaces.org/viewdocument/procedural-due-process-in-plainenal
 - A Layperson's Guide to Historic Preservation Law, National Trust for Historic Preservation [https://forum.savingplaces.org/HigherLogic/System/DownloadDocumentFile.ashx?DocumentFileKey=b8 2c80be-d0fb-9399-1e8c-204f060dd342&forceDialog=0]
 - National Alliance of Preservation Commissions Code of Ethics for Commissioners and Staff, NAPC [http://ohp.parks.ca.gov/pages/1054/files/ethics.pdf, also distributed to evaluation meeting participants]

		MEETS MINIMUM REQUIREMENTS? N. Y.
B. HISTORIC	PRESERVATION COMMISSION	COMMENTS
N Y 1. □ 🛛	*Does the commission have 5 or more members? How many?	5 members. 1 is ex-officio representative of Planning & Zoning Commission.
N Y 2. □ ⊠	*Do all commission members demonstrate an interest, competence, or know ledge of historic preservation as defined in the "Guidelines for Participation in Missouri's Certified Local Government Program?"	
N Y 3. □ ⊠	*Are 36 CFR Part 61 professional preservation members on the commission or is a documented attempt made to recruit such members?	
N Y 4. □ ⊠	*Have current resumes of commission members and of new members been submitted to the SHPO?	
N Y 5. □ 🗵	*For issues involving expertise not represented on the commission, has the assistance of 36 CFR 61 qualified professional consultant or the SHPO been sought?	Consultants
N Y 6. □ ⊠	*Are the terms of commission members a minimum of 2 years and staggered?	3 years except P&Z rep (1 yr)
N Y 7. □ ⊠	*Is action taken within 60 days to fill vacancies on the commission?	
N Y 8. □ ⊠	*Are commission meetings held at regular intervals at least 4 times each year?	

N Y 9. □ ⊠	*Do commission meeting minutes adequately document decisions made by the commission?	
N Y 10. □ ⊠	*Are commission meeting minutes submitted to the SHPO at a minimum on a quarterly basis?	Last received June 2019
N Y 11. □ ⊠	Does the commission conduct meetings in a serious and business-like fashion in conformance with city/county procedures?	
N Y 12. □ 🗵	Does the commission follow all by-laws and rules of procedure as outlined in the preservation ordinance?	
N Y 13. □ ⊠	*Is the required annual report on commission activities submitted to the SHPO by November 30 or within the time frame of a requested extension, and are all records documenting these activities maintained for at least 5 years?	Last received November 2019
N Y 14. □ 🛭	*Do commission members attend at least one training session or preservation related conference each year?	Not all members received training in 2018
N Y 15. □ ⊠	*Does the commission review alterations, demolitions, relocations, new construction and other activities as required for COAs within locally designated historic districts and affecting locally designated landmarks?	HPC only reviews alterations to locally- designated properties. Because there are only two landmarks, it has yet to receive a COA
N Y 16. □ ⊠	Does the commission conduct an ongoing public outreach/education program?	Preservation Month Activities, annual "Notable Structures and Preservation Opportunities" booklet, walking tours, educational talks.
N Y 17. □ 🏻	Does the commission apply National Register Criteria for Evaluation correctly in the designation of local landmarks and districts?	
N Y 18. □ 🗵	Does the commission consistently apply the Secretary of the Interior's Standards for Rehabilitation in their decisions regarding COAs?	N/A (see #15 above)
SUMMARY		

The HPC is comprised of five members, one of whom is an ex-officio representative of the Planning and Zoning Commission. All members are residents of the City of Warrensburg appointed by the Mayor. Each citizen member serves for a three-year term. Terms are staggered and action is taken within 60 days to fill vacancies. For issues involving expertise not represented on the commission, the city seeks the assistance of qualified preservation professionals and the SHPO. All current members of the HPC have a demonstrated interest in, competence, or knowledge of historic preservation. Although no current member meets 36 CFR 61 professional qualifications, several hold other pertinent professional accreditations:

- Library Science
- Interior Design
- Sociology/Administration

Regular board meetings are scheduled on a monthly basis and conform to standard city procedures.

Meeting minutes adequately document commission decisions and are submitted to the SHPO regularly. Minutes are archived digitally on the City's website and a physical record of commission materials is retained in perpetuity in City Hall. Annual reports of HPC activities were submitted to the SHPO for FY2015, FY2016, FY2017 and FY2018.

For FY2018, not every HPC member received training. Select commissioners and staff attending the following training:

- CLG Forum
- MO Preservation Conference
- Jefferson City Cemetery Workshop
- NPI: SOI Standards for Pres. & Rehab

There are currently two locally-designated landmarks, but these properties have not undergone any alterations requiring

COA review.		
	tion and outreach includes preservation month activities, walking the City's website, etc. Additionally, the City is in the process	
RECOMMEN	DATIONS	
Conti	inue to submit meeting minutes to the SHPO monthly and repo	orts annually.
these adva, Addit talks scho spec conta	The that each commissioner attends at least one education of trainings are fully documented in the training section on thage of opportunities like the annual Statewide Historic Presetional training could take the form of in-house training meetings or work shops. HPF grants can also be applied to sponsor trailarships to the biannual NAPC Forum or to hire historic preservific issues. If there are any questions about what training will quest the CLG Coordinator.	the annual report. Continue to take evation Conference and the CLG Forum. It is or work shops, online training, or other publication for commissioners and staff, such as vation specialists to provide training on the ualify for the required CLG training, please
		MEETS MINIMUM REQUIREMENTS? NO Y
(If National Re prepared for p following ques	REGISTER NOMINATION PROCESS egister of Historic Places (National Register) nominations have been properties within the jurisdiction of the CLG, please respond to the stions. If National Register nominations have not been prepared, ere □ and go to the next set of questions.)	COMMENTS
N Y 1. □ ⊠	*Does the commission review National Register nominations and submit written notification of opinion to the SHPO within the required time frames?	
N Y 2. □ ⊠	*Does the mayor review National Register nominations and submit written notification of opinion to the SHPO within the required time frames?	
N Y 3. □ ⊠	*Have public notifications and hearings been held as required by the local ordinance and National Register procedures?	
N Y 4. □ ⊠	*Has a 36 CFR 61 professional preservation consultant been retained to assist on review of National Register nominations for which the required expertise is not present on the commission?	
NY	*Are files detailing the National Register nomination review	

SUMMARY

5. 🗌 🛛

Since becoming a CLG, there have been four (4) listings on the National Register of Historic Places in Warrensburg:

Jones Brothers Mule Barn, 101 N College Ave (2/22/11)

process maintained and open to the public?

- Grover Street Victorian Historic District (7/18/12)
- Griebel, Lewis and Sophie, House, 300 W. Gay St. (10/31/12) Holden and Pine Streets Commercial Historic District (4/3/17)

A CLG grant was used to list the Grover Street Victorian Historic District. The HPC and mayor commented on these nominations.

RECOMMENDATIONS

	inue to nominate properties and districts to the National Regist HPC and the mayor should continue to review National Registe			
distri frame	icts within the city's jurisdiction and submit written notification o	f opinion to the SHPO within the required time		
		MEETS MINIMUM REQUIREMENTS? N Y		
D. SURVEY A	AND INVENTORY	COMMENTS		
N Y 1. □ ⊠	*Has the CLG established a program of ongoing survey and identification of historic properties?			
N Y 2. □ ⊠	*Does the CLG maintain an inventory of surveyed properties and of locally designated historic landmarks and districts?	2008 cultural resource survey. https://www.warrensburg- mo.com/157/Historic-Preservation- Commission		
N Y 3. ⊠ □	Has the CLG set up a separate inventory and historic preservation resource file at the public library, historical society, or other public location?			
4.	*Is the inventory material			
N Y 5. □ 🗵	*Does the survey lead to designation of local landmarks and districts?			
N Y 6. □ 🗵	*Does the survey lead to nomination of properties and districts to the National Register of Historic Places?			
N Y 7. □ 🖾	Has a survey plan been developed and adopted by the CLG?			
SECTION SUMMARY				
In 2008, the City of Warrensburg completed a relatively extensive cultural resource inventory, which is available online at https://www.warrensburg-mo.com/157/Historic-Preservation-Commission . A duplicate is on file with the SHPO at https://chr.mo.gov/shpo/survey-eg.htm . Based on the survey results the city has preceded with listing districts on the National Register. Currently, the HPC is working toward completing a cemetery survey, including a preservation plan and maintenance plan.				
RECOMMENDATIONS				
• Utiliz	valuate the current survey periodically to determine if/when upone the survey to inform efforts to continue to designate properties plete the anticipated cemetery survey.			
		MEETS MINIMUM REQUIREMENTS? N Y		

E ADEQUATE	PUBLIC PARTICIPATION	COMMENTS		
N Y 1. □ ⊠	*Does public notice of meetings and posting of agenda meet state law and local time frame requirements?	15 days, follows Board of Adjustment Procedures		
N Y 2. □ ⊠	*Have guidelines and criteria for designation been developed, and are they available to the public?	Ordinance		
N Y 3. □ ⊠	*Have guidelines and criteria for commission review of Certificates of Appropriateness been developed, and are they available to the public?	Ordinance		
N Y 2. □ ⊠	*Does the commission provide timely written notice of decisions to the concerned parties, and are copies of commission decisions maintained in files accessible to the public?	45 days		
SUMMARY				
website includ well as design	The standard 15-day notice of HPC meetings meets state law and local time frame requirements. Warrensburg's city website includes meeting time/dates, agendas and minutes, information about the HPC and local historic resources, as well as designation and COA application forms. All guidelines and criteria for designation and COA review are available in the city's HP ordinance, and are also appended to these applications.			
RECOMMENDA	TIONS			
 Continue to maintain current information city's web site and add additional information and resources as necessary to keep the public informed and facilitate public participation in the City's preservation program. 				
		MEETS MINIMUM REQUIREMENTS? N□ Y□		
EVALUATION	The transfer of the state of th			
City of Warre	ensburg CLG Evaluation:			
Date:	August 28, 2019			
Location: Warrensburg City Hall				
Participants: Kristin Dyer, City Planner and HPC Staff Liaison Barbara Carroll, Director of Community Development Karen Hicklin, HPC Chair Kelsey Matson, Certified Local Government Coordinator, SHPO				

The historic preservation program of the City of Warrensburg continues to meet all of the minimum requirements to maintain Certified Local Government status in the State of Missouri. This report summarizes program components evaluated, discusses findings on the status of those components and makes recommendations for continued maintenance and improvement of program areas.

Since its certification as a CLG in 2008, the City of Warrensburg has done an excellent job of continuing to grow its HP program. Both staff and HPC members, appear committed to maintaining and further developing HP activities in

Warrensburg. In conjunction with the CLG evaluation meeting, SHPO staff also attend the regularly scheduled public HPC meeting held at 4:00 PM on August 28, 2019 at 102 S. Holden St. Agenda items included an overview of the CLG program presented by city staff, a vote on an update to the city's GIS database, and a discussion of options for future outreach and survey projects. We are impressed by and commend the commitment and professionalism of the commissioners and city staff.

Although Warrensburg meets all minimum requirements for continued participation in the MO CLG program, this report identifies several key areas present opportunities for growth:

- 1. Ensure that each commissioner and staff member receives at least one SHPO-approved training annually and that these trainings are documented in the Annual Report. Trainings may be agenda items during regular HPC meetings or occur outside of meetings (although they must comply with the MO Sunshine Law). Although many online options are easily accessible and may be completed at leisure, we strongly encourage Warrensburg to pursue trainings that are as comprehensive and in-depth trainings as feasible, such as day-long or multi-day conferences and work shops. A wide variety of trainings are acceptable; these include, but are not limited to:
 - a. Online options:
 - i. Wisconsin Historical Society commissioner training: https://www.wisconsinhistory.org/Records/Article/CS245
 - ii. Maryland commissioner training: https://mahdc.org/download-training-materials/
 - iii. Wisconsin Historical Society web inars (some are more relevant than others): https://www.gotostage.com/channel/5744293300952012806 and https://www.wisconsinhistory.org/Records/Article/CS4036
 - iv. National Trust for Historic Preservation webinars: https://forum.savingplaces.org/learn/conferences-training/forum-webinar
 - v. NPS grant management webinars: https://www.youtube.com/channel/UCQtHTlsXyd3VulfNcQ8agUg/featured
 - vi. NPS interactive online trainings (particularly "Working on the Past in Local Historic Districts"): https://www.nps.gov/tps/education/online-training.htm
 - b. Other options:
 - i. Inviting the city attorney or other speakers to go over the HP ordinance and discuss the HPC's legal responsibilities, defensible decision-making, or ethics.
 - ii. Attending local or regional talks/presentations/conferences on history, architecture, or other preservation-related topics.
 - iii. Attending the SHPO-sponsored statewide CLG Forum
- 2. Continue to designate local landmarks or historic districts to Warrensburg's local historic register.
- 3. Continue to take advantage of CLG status by applying for HPF grants to carry out local preservation program activities. Commission meeting minutes and Annual CLG Reports, as well as supplementary information including commissioner resumes and local landmark documentation, should be submitted regularly to the SHPO for inclusion in the CLG monitoring file to ensure continued adherence to CLG program requirements.

We are pleased to see Warrensburg's preservation program continuing to grow in strength and support, and look forward to a long and successful partnership.

to a long and successful	partnersnip.	
		MEETS MINIMUM REQUIREMENTS? N Y
QUESTIONS OR COMMEN	TS	
Questions or comments to:	MISSOURI DEPARTMENT OF NATURAL RESOURCES STATE HISTORIC PRESERVATION OFFICE ATTN: KELSEY MATSON, CLG COORDINATOR P.O. BOX 176 JEFFERSON CITY, MO 65102-0176	

MO 780-1706 (04-07)

ATTACHMENT A

LOCAL GOVERNMENT CERTIFICATION AGREEMENT BETWEEN THE CITY OF WARRENSBURG, MISSOURI, AND THE MISSOURI STATE HISTORIC PRESERVATION OFFICER (MISSOURI DEPARTMENT OF NATURAL RESOURCES)

Pursuant to the provisions of the National Historic Preservation Act, as amended (16 USC 470 *et seq.*), to applicable federal regulations (36 CFR 61), to applicable state legislation (RSMO 253.415) and the published "Guidelines for Participation in Missouri's Certified Local Government Program," the City of Warrensburg, Missouri, agrees to:

- (1) Enforce appropriate legislation for the designation and protection of historic properties;
- (2) Establish by local law an adequate and qualified historic preservation review commission composed of professional and lay members;
- (3) Maintain a system for the survey and inventory of historic properties with such inventory retained in perpetuity, per Section III.C. of the "Guidelines for Participation in Missouri's Certified Local Government Program;"
- (4) Provide for adequate public participation in the local historic preservation program;
- (5) Review and comment on all proposed nominations to the National Register of Historic Places for properties within the City of Warrensburg's jurisdiction, and, within 60 days of receiving the nominations, inform the Missouri SHPO and the property owner(s) of the separate opinions of both the local commission and the chief elected official as to whether or not the nominated properties meet the criteria of the National Register;
- (6) Submit an annual report to the Missouri SHPO of the local commission's activities during the past year within 60 days following the end of the federal fiscal year (September 30), and maintain all records documenting those activities for a period of five years;
- (7) Ensure that each commission member attends at least one informational or educational meeting, approved or conducted by the Missouri SHPO, pertaining to historic preservation;
- (8) Adhere to all federal requirements for the Certified Local Government Program;
- (9) Adhere to requirements outlined in the "Guidelines for Participation in Missouri's Certified Local Government Program" issued by the State Historic Preservation Office.

LOCAL GOVERNMENT CERTIFICATION AGREEMENT City of Warrensburg, Missouri Page Two

	ponsibilities identified below are optio f Warrensburg wishes to undertake.	nal. Please check those responsibilities	
_X10.		ary, to verify the names and addresses of al Register historic districts generated by	
_X11.	Assist the Missouri SHPO, if necessary, to verify the property legal descriptions of proposed National Register nominations generated by or in the City of Warrensburg;		
12.	Ensure that all documentation for properties submitted to the Missouri SHPO for determination of eligibility for listing on the National Register of Historic Places by the City of Warrensburg satisfies Missouri SHPO survey and inventory requirements;		
_X13. To the extent practicable, upon request of the Missouri SHPO, occasionally assist with state-sponsored historic preservation activities within the City of Warrensburg's jurisdiction.			
eligible for all National Histo for Participation	oric Preservation Act, Federal procedu on in Missouri's Certified Local Gover oply for available CLG grant funds in c	ent, the City of Warrensburg shall be cal Government (CLG) specified in the ures, and procedures of the "Guidelines nment Program." These rights include competition only with other certified local	
STATE:		LOCAL GOVERNMENT:	
Ma	aka Mile	Jones Manner	
Mark A. Miles		Signature, Chief Elected Official	
Deputy State Historic Preservation Officer		City of Warrensburg, Missouri	
	e Historic Preservation Office		
Missouri Department of Natural Resources Donald N.Nimmer			
MAY	20. 2008	Typed Name and Title	
Date	,	Date	